

Police & Crime Commissioner for Cleveland Cleveland Community Safety Hub Cliffland Way Hemlington MIDDLESBROUGH

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# **Report of the Police and Crime Commissioner to the Chair and Members of the Cleveland Police and Crime Panel**

### Decisions made by the Police and Crime Commissioner for Cleveland for November 2019 to date and Forward Plan

## 4 February 2020

#### Purpose of Report

1. The purpose of this report is to provide the Cleveland Police and Crime Panel (PCP) with an update on decisions made by the Police and Crime Commissioner (PCC) and the Forward Plan.

#### Background

- 2. The Police and Crime Commissioner makes all decisions unless specifically delegated within the Scheme of Consent/Delegation. All decisions demonstrate that they are soundly based on relevant information and that the decision making process is open and transparent.
- 3. In addition, a forward plan is included and published on the PCC website (<u>www.cleveland.pcc.police.uk</u>) which includes items requiring a decision in the future. This is attached at Appendix 1 of the report.
- 4. Each decision made by the PCC is recorded on a decision record form with supporting background information appended. Once approved it is published on the PCC website.
- 5. Decisions relating to private/confidential matters will be recorded; although, it may be appropriate that full details are not published.

#### **Decisions of the Police and Crime Commissioner**

6. Decisions made since the last meeting of the Police and Crime Panel are listed in Appendix 2.

# Implications

7. All necessary decisions consider financial, legal, equality & diversity, human rights act, sustainability and risk implications within the decision record form of each decision that the PCC makes.

**Barry Coppinger Police and Crime Commissioner for Cleveland** 



Forward Plan

The forward planner forms part of the PCC's planning and scrutiny programme. It helps with the planning, implementation and monitoring his Police and Crime Plan. Specifically, it includes details showing

- when financial and resource decisions will be taken; including the approval of funds and grants made by the PCC;
- scrutiny/delivery meeting dates and themes and;
- when key consultation and engagement events will take place.

07 January	
2020	Cleveland Strategic Hate Crime & Incident Group
January	Victim Service contract extensions
13 January	Scrutiny, Delivery and Performance Meeting
	Precept Consultation
January	
21 January	Joint PCC & NERSOU Meeting
22 January	Strategic IAG
04 February	Police and Crime Panel (Precept)
	Scrutiny, Delivery and Performance Meeting
10 February	
	Serious Violence Conference
14 February	
17 February	Tees Rural Crime Forum
19 February	North East Sex Workers Learning Forum
27 February	Joint Audit Committee
03 March	Cleveland Strategic Hate Crime & Incident Group
05 March	Working Together meeting with Local Authority representatives
9 March	Scrutiny, Delivery and Performance Meeting
24 March	Independent Custody Visitor Meeting

# Summary of Decisions made by the PCC (from November 2019 to date)

Full details of all decisions (including funding decisions) made and supporting documents are available on the PCC's website.

Decision Reference Number	Decision Title	Decision Summary	Date Authorised
2019-181620	<u>Funding - One</u> <u>More Light</u> £2,000	Element 1 CIC is a social enterprise based in Stockton-on-Tees. The group aims to improve the quality of life of the people of Cleveland through community activities based around culture, creativity and food, providing opportunities for people to engage, build their confidence, learn new skills and increase their employability. Element 1 are recording and producing a CD of a special version of the song, One More Light. The band who originally performed the song, wrote it in memory of a friend who passed away. It was then released again when the co-writer and singer took his own life. The Choir will be made up of residents of all backgrounds from Cleveland including prisoners, ex-service personnel and refugees. The audio track will be available to download for free online. Element 1 have created a funding page for contributions from the audio track which will be used for the ongoing 'Pals Programme' an initiative which involves training in communities and workplaces for listening and signposting men who may require support.	26/11/2019
2019-181747	Sexual Violence Counselling Provision - Redcar and Cleveland £40,500 July 2019.March 2020	Eva Women's Aid is a Domestic and Sexual Violence Support Service based within the Redcar and Cleveland area. Previously, Eva Women's Aid was in receipt of funding from the Ministry of Justice (MoJ) Rape Support Fund to provide support to victims of rape and sexual abuse to enable them to cope and recover. In 2019, the MoJ announced a competitive exercise whereby services had to bid for future funding which would be awarded over a sustainable period of time. Unfortunately, Eva were not successful in this competitive process leaving their counselling service at risk of closing and an infinite number of vulnerable victims ostracised and unable to access vital services, especially those from within rural communities.	

	The PCC wrote to Edward Agar MP in July 2019 expressing concern	
	for victims of sexual violence living within the Redcar and Cleveland	ĺ
	area and the barriers faced in them having to access services outside	
	of their local area. In addition to this the OPCC established a Sexual	
	Violence Commissioners Forum bringing together commissioners	
	across the area including NHS England, Local Authorities and Clinical	
	Commissioning Group. This forum meets regularly to ensure that	
	support services are available to meet the needs of victims including	
	services that are accessible in a timely manner, specialist and	
	sustainable.	
	Whilst this work commenced and developed the OPCC agreed to	
	provide funding to Eva up to March 2020 to enable Eva to consider	
	their long term sustainability plans and for commissioners to gain a	
	greater understanding of need with the potential to co-commission	
	services in the future.	
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Decisions of the PCC - December 2019			
Decision Reference Number	Decision Title	Decision Summary	Date Authorised
2019- 187631	End formal collaboration of Police Dog support	The decision follows changes to the operating model that were implemented in 2018, and takes into account the proven efficiency and effectiveness of the revised arrangements. The Dog Support Unit has delivered benefits and has maintained a level of operational resilience in respect of police dog assets shared across the three police forces. This has weathered the financial pressures faced by each of the forces. The recommendation of the Chief Constables is that the collaboration has delivered a level of benefits but that these benefits can be maintained without formal collaboration. The maintenance of formal collaboration across the Evolve geographical area is considered by the Chief Constable to hinder or impact on future benefits. The dog support unit has operated under revised arrangements since its operating model was varied in 2018, by a formal agreement between the three Commissioners and the Chief Constables. The recommendation of the Chief Constables is that following the successful operation of the varied arrangements, the revised operating model should be reintegrated into the individual forces permanently. The rationale for the Chief Constables' recommendation is set out below:-1. Different financial and overall efficiency outcomes have been achieved in each force area. 2. Line management efficiencies have been difficult to sustain for all parties to the collaboration. 3. A number of legal challenges have arisen, connected directly and indirectly with dogs support, during the period of the formal collaboration. In the judgement of the Chief Constables have impacted on the cohesion and alignment of the joint unit and in turn impacted on the ability of the unit to deliver the full benefits anticipated at its inception.	18/12/2019

4. The geographical span of the formally-collaborated Unit has generated a	
disproportionate wellbeing impact on staff who are required to deploy across	
three force areas.	
5. There has been an impact on the resilience and capability of the Dog	
Support Unit, in light of some of the above factors, which has meant that the	
ability to deploy with maximum effectiveness has been adversely affected and	
this is considered to have resulted in calls for service being difficult to meet.	
The Commissioners recognise that the collaboration has provided benefits in	
improving the design, implementation and planning for collaborative units in	
order to realise maximum benefits. The unit has delivered a joint governance	
structure which has demonstrated the benefits of close collaboration and the	
journey to alignment of culture within collaboration teams, has highlighted the	
need to support teams entering into a collaborative arrangement throughout	
the change process and post-implementation.	
As a matter of law, Commissioners are required to keep collaborations under	
review to ensure that collaborations continue to deliver specific benefits and	
sustain those benefits.	
The Commissioners are also required to consider the recommendations of	
their Chief Constables on matters which relate to the Chief Constables'	
operational independence. The delivery of the Dog Support function falls within	
the operational independence of the Chief Constable and as such	
recommendations of this kind made by the Chief Constables must be	
considered carefully by the Commissioners.	
In accordance with the Evolve Collaboration Agreement a formal Exit Protocol	
will be agreed, regulating the transition period and ensuring that the formal	
collaboration ends on terms which are efficient and effective and which build	
upon the benefits delivered by the formal collaboration. The Exit Protocol will	
be published. The Exit Protocol is intended to come into effect on 31	
December 2019 (the date for ending the formal collaboration) and to remain in	
effect until 31 December 2020.	
The Commissioners recognise the commitment and the valuable professional	
service provided to the communities of Cleveland, Durham and North	
Yorkshire by the Dog Support Units and are assured by the Chief Constables	

that no reduction in Police Dog support will result from their recommenda	tion.
Mutual aid arrangements will continue to operate across the three Force	areas,
to meet particular operational demand.	
In September 2018 the PCC made the decision not to extend, beyond its	10
year term, the contract to provide services to Cleveland Police by SopraS	teria.
Upon the return of these services in October 2020 there will be a need to	
accommodate circa 100 staff, who do not currently work from a building the	hat is
owned by the PCC. The current estate does not however have sufficient	
capacity to accommodate these staff and therefore work has been on-go	ing
over the last year to look at various options, with appraisals done on a nu	mber
of potential purchases.	
In addition to the space needed to accommodate these staff there is also	а
likely increase in space that will result from increases in staff to support the	
expected Uplift in Police Officers – that have been announced at a nation	
level. It would be expected that the proportional increase in Police Officer	
locally will also see a proportional increase in Police staff – initial indication	
are that these posts could total 60-80 FTEs for Cleveland Police and are	
2019- 188054 Proposal to purchase a expected to be funded in line with the additional funding for additional Pol	ice
Officers.	
A market search and subsequent assessment identified that St Marks Ho	use
had the potential to not only provide the space to accommodate the return	n of
SopraSteria staff but also provide much needed flexibility of space to mee	ət
future growth and/or provide higher quality accommodation for existing	
operational teams.	
The market for a property of the size required, for the known and expecte	
needs of the organisation, is however limited and some of the properties	
were looked at and considered weren't openly marketed as being for sale	
Around 10 properties were considered throughout the search, they were	
considered in terms of whether they met the needs of the organisation in	terms
of floor space, location, parking, amenities for staff and whether the purch	nase
and running costs would be affordable to the PCC and provide value for	

money.
The proposal to purchase St Marks House has the following benefits:
• The scope to accommodate around 180 desks across the 1st and 2nd floors of this building.
• Scope to use the ground floor of the building for a number of potential options, depending on the future estates strategy of the organisation.
• The building is located only a very short distance (around 200yds) from the building that the SopraSteria staff currently work from and therefore it will have no additional costs for all parties to travel to work.
• There is parking on site but also available in the surrounding areas where many of the transferring staff will already park.
In terms of Value for money, the agreed purchase price for the building will be
$\pounds$ 800k excluding VAT, given that the building is around 16,000 square feet this
equates to £50 per square foot. In assessing whether this delivers value for
money it has been compared against the other buildings that were looked at
as part of this process and also compared against 7 known sales that have
taken place over the last few years within the area, of similar sized buildings.
These 7 sales were used by a professional valuer for comparison purposes in
valuing all of the buildings owned by the PCC as at the 31st March 2019. At
$\pounds 50$ the purchase of this building, on a per-square foot basis, represents better
value than all of these other similar properties.